#### clerks@guamlegislature.org

From: Committee on Rules 36GL <cor@guamlegislature.org>

**Sent:** Thursday, June 16, 2022 12:33 PM

To: Clerks; Rennae Meno

Cc: Speaker Therese M. Terlaje; Vice Speaker Tina Rose Muña Barnes

**Subject:** Messages and Communications for Doc. Nos. 36GL-22-2140 to 36GL-22-2144\*.

**Attachments:** 36GL-22-2140.pdf; 36GL-22-2141.pdf; 36GL-22-2142.pdf; 36GL-22-2143.pdf; 36GL-22-2144.pdf

Håfa Adai Clerks,

Please see attached M&C Doc. No. 36GL-22-2140 to 36GL-22-2144 for processing:

36GL-22-2140	BILL NO. 242-36 (LS) nka P.L. 36-100 AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 40 OF TITLE 7, GUAM CODE ANNOTATED, AND A NEW § 30.400 TO CHAPTER 30 OF TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO TRANSFERRING OR RELEASING VICTIMS OF FAMILY VIOLENCE, SEXUAL ASSAULT, AND STALKING FROM SHARED WIRELESS PLANS*.	Office of the Governor of Guam
36GL-22-2141	BILL NO. 243-36 (LS) nka P.L. 36-101 AN ACT TO AMEND §§25.10(a), 25.15(a)(4)-(7), 25.20(a)(4)-(7), 25.25(a)(3), AND 25.30(a)(2) OF CHAPTER 25, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO DEFINING "CONSENT," REVISING THE LANGUAGE OF "MENTALLY DEFECTIVE" TO "MENTALLY IMPAIRED," AND EXPANDING THE DEFINITION OF "MENTAL INCAPACITATION" AND "PHYSICALLY HELPLESS"*.	Office of the Governor of Guam
36GL-22-2142	BILL NO. 244-36 (LS) nka P.L. 36-102 AN ACT TO ADD A NEW CHAPTER 163 TO TITLE 8, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING A BILL OF RIGHTS FOR VICTIMS OF SEXUAL ASSAULT; AND TO CITE THIS ACT AS THE "SURVIVOR'S BILL OF RIGHTS ACT OF 2022"*.	Office of the Governor of Guam
36GL-22-2143	BILL NO. 300-36 (LS) nka P.L. 36-103 AN ACT TO REPEAL AND REENACT § 5213 OF SUBARTICLE B, ARTICLE 3, CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO STRENGTHENING THE REQUIREMENTS OF SMALL PURCHASES*.	Office of the Governor of Guam
36GL-22-2144	BILL NO. 301-36 (LS) nka P.L 36-104 AN ACT TO APPROVE THE SECOND AMENDED AND RESTATED LAND LEASE AGREEMENT BETWEEN THE GUAM POWER AUTHORITY AND GUAM UKUDU POWER LLC, AS LENDERS' CONDITION TO FUND THE CONSTRUCTION OF A 198 MW POWER PLANT AND BATTERY ENERGY STORAGE SYSTEM FACILITY LOCATED ON LOT NOS. 5010-1NEW-NEW-1 AND 5010-1NEW-NEW-R1, DEDEDO, AND A RELATED RESERVE FACILITY LOCATED ON LOT NO. 261-2, PITI, GUAM, AND TO AUTHORIZE THE USE OF THOSE PROPERTIES FOR SUCH PURPOSES*.	Office of the Governor of Guam

#### **Electronic and Hard Copies attached.**

Si Yu'os Ma'ase',



## **COMMITTEE ON RULES**

Vice Speaker Tina Rose Muña Barnes 36th Guam Legislature I Mina'trentai Sais Na Liheslaturan Guahan 163 Chalan Santo Papa Hagatña Guam 96910 Email: cor@guamlegislature.org

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----- Forwarded message -----

From: Speaker Therese M. Terlaje < speaker@guamlegislature.org>

Date: Wed, Jun 15, 2022 at 5:07 PM

Subject: Messages and Communications for 36GL-22-2140 to 36GL-22-2144

To: Legislative Secretary Amanda Shelton < <a href="mailto:cofficeofsenatorshelton@guamlegislature.org">cofficeofsenatorshelton@guamlegislature.org</a>, Committee on Rules 36GL

<cor@guamlegislature.org>

Håfa Adai,

Please see attached M&C Doc. No. 36GL-22-2140 to 36GL-22-2144.

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Note: Hard Copies were hand delivered and received June 15, 2022 at 3:54 p.m.

Si Yu'os Ma'åse',

Marie Cruz Community Relations Liaison

Office of Speaker Therese M. Terlaje Committee on Health, Land, Justice and Culture

I Mina'trentai Sais na Liheslaturan Guåhan 36th Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagåtña, Guam 96910 T: (671) 472-3586 F: (671) 989-3590 Email: <a href="mailto:senatorterlajeguam@gmail.com">senatorterlajeguam@gmail.com</a>

website: www.senatorterlaje.com

----- Forwarded message -----

From: Speaker Therese M. Terlaje <<u>speaker@guamlegislature.org</u>>

Date: Wed, Jun 15, 2022 at 4:48 PM

Subject: Messages and Communications for 36GL-22-2140 to 36GL-22-2144

To: Legislative Secretary Amanda Shelton <officeofsenatorshelton@guamlegislature.org>, Committee on Rules 36GL

<cor@guamlegislature.org>

Håfa Adai,

Please see attached M&C Doc. No. 36GL-22-2140 to 36GL-22-2144.\*

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	36GL-22-2141	BILL NO. 243-36 (LS) nka P.L. 36-101 AN ACT TO AMEND §§25.10(a), 25.15(a)(4)-(7), 25.20(a)(4)-(7), 25.25(a)(3), AND 25.30(a)(2) OF CHAPTER 25, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO DEFINING "CONSENT," REVISING THE LANGUAGE OF "MENTALLY DEFECTIVE" TO "MENTALLY IMPAIRED," AND EXPANDING THE DEFINITION OF "MENTAL INCAPACITATION" AND "PHYSICALLY HELPLESS".*	Office of the Governor of Guam
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Please note that there is one statement for Bill Nos. 242-36 (LS), 243-36 (LS), and 244-36 (LS), see attached.

Si Yu'os Ma'åse',

Marie Cruz Community Relations Liaison

Office of Speaker Therese M. Terlaje Committee on Health, Land, Justice and Culture I Mina'trentai Sais na Liheslaturan Guåhan 36th Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagåtña, Guam 96910 T: (671) 472-3586 F: (671) 989-3590 Email: senatorterlajeguam@gmail.com

website: www.senatorterlaje.com

------ Forwarded message ------

From: Brianne LG Dunstan < brianne.dunstan@guam.gov >

Date: Wed, Jun 15, 2022 at 3:18 PM

Subject: Governor Leon Guerrero's Statements regarding Legislative Bills passed on June 2, 2022

To: Speaker Therese M. Terlaje <speaker@guamlegislature.org>

Cc: GOVERNOR Lourdes A. Leon Guerrero <governor@guam.gov>, LT. GOVERNOR Joshua F. Tenorio

<lt.governor@guam.gov>, Geraldine A. Cepeda <gcepeda@guamcourts.gov>, Guam Compiler of Laws

<guamcompiler@gmail.com>, Lisa C. Ibanez <libanez@guamcourts.gov>, CHIEF OF STAFF Jon Junior Calvo

<jon.calvo@guam.gov>, DEPUTY COS Alice Taijeron <alice.taijeron@guam.gov>, Legal <legal@guam.gov>, Leslie Travis

<leslie.travis@guam.gov>, Jeffrey Moots <jeffrey.moots@guam.gov>, Cheerful Catunao <cheerful.catunao@guam.gov>,

Stephanie G. Flores <stephanie.flores@guam.gov>, Krystal Paco-San Agustin <krystal.paco@guam.gov>,

<lester.carlson@bbmr.guam.gov>, BERTHA <bertha.duenas@guam.gov>, Eliza G. Dames (Chamber)

<eliza.dames@guam.gov>, Shamra L.A. Chargualaf (Chamber) <<a href="mailto:shamra.chargualaf@guam.gov">shamra.chargualaf@guam.gov</a>, Josephine C. Cepeda

(Chamber) < josephine.cepeda@guam.gov >, Kathleen C. Cepeda (COS) < kathleen.cepeda@guam.gov >, Rhea Chang

<<u>rhea.chang@guam.gov</u>>, Jessica Cruz (CF) <<u>jessica.cruz@guam.gov</u>>, BBMR Administrative Staff

<a href="mailto:sadmin@bbmr.guam.gov">admin@bbmr.guam.gov</a>, Rikki Orsini

<ri>ki.orsini@guam.gov>

Hafa Adai Madame Speaker,

Enclosed are copies of statements from the *Honorable*, Lourdes A. Leon Guerrero, regarding the following five (5) bills. Please note that there is one statement for Bill Nos. 242-36 (LS), 243-36 (LS), and 244-36 (LS).

- BILL NO. 242-36 (LS) nka P.L. 36-100 AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 40 OF
  TITLE 7, GUAM CODE ANNOTATED, AND A NEW § 30.400 TO CHAPTER 30 OF TITLE 9, GUAM
  CODE ANNOTATED, RELATIVE TO TRANSFERRING OR RELEASING VICTIMS OF FAMILY
  VIOLENCE, SEXUAL ASSAULT, AND STALKING FROM SHARED WIRELESS PLANS
- BILL NO. 243-36 (LS) nka P.L. 36-101
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The original statements and bills will be delivered to your office today.

Thank you.

Respectfully,

--



#### **Brianne LG Dunstan**

Unisifan I Maga'hagan Guahan Office of the Governor of Guam Office of Legal Counsel 513 West Marine Corps Drive Ricardo J. Bordallo Governor's Complex Hagåtña, Guam 96910

Office: 671.473.1118 brianne.dunstan@guam.gov



## Speaker Therese M. Terlaje <speaker@guamlegislature.org>

# Governor Leon Guerrero's Statements regarding Legislative Bills passed on June 2, 2022 Time changed to reflect actual time received.

Wed, Jun 15, 2022 at 3.11 PM Brianne LG Dunstan <bri> brianne.dunstan@guam.gov> To: "Speaker Therese M. Terlaje" <speaker@guamlegislature.org> Cc: "GOVERNOR Lourdes A. Leon Guerrero" <governor@guam.gov>, "LT. GOVERNOR Joshua F. Tenorio" < lt.governor@guam.gov>, "Geraldine A. Cepeda" <gcepeda@guamcourts.gov>, Guam Compiler of Laws <guamcompiler@gmail.com>, "Lisa C. Ibanez" < libanez@guamcourts.gov>, CHIEF OF STAFF Jon Junior Calvo <jon.calvo@guam.gov>, DEPUTY COS Alice Taijeron <alice.taijeron@guam.gov>, Legal <legal@guam.gov>, Leslie Travis <leslie.travis@guam.gov>, Jeffrey Moots <jeffrey.moots@guam.gov>, Cheerful Catunao <cheerful.catunao@guam.gov>, "Stephanie G. Flores" <stephanie.flores@guam.gov>, Krystal Paco-San Agustin <a href="mailto:krystal.paco@guam.gov">krystal.paco@guam.gov</a>, lester.carlson@bbmr.guam.gov, BERTHA <bertha.duenas@guam.gov>, "Eliza G. Dames (Chamber)" <eliza.dames@guam.gov>, "Shamra L.A. Chargualaf (Chamber)" <shamra.chargualaf@guam.gov>, "Josephine C. Cepeda (Chamber)" <josephine.cepeda@guam.gov>, "Kathleen C. Cepeda (COS)" <a href="mailto:kathleen.cepeda@guam.gov">, Rhea Chang < rhea.chang@guam.gov</a>, "Jessica Cruz (CF)" <jessica.cruz@guam.gov>, BBMR Administrative Staff <admin@bbmr.guam.gov>, Analyn Eustaquio <analyn.eustaquio@bbmr.guam.gov>, Rikki Orsini <rikki.orsini@quam.gov>

Hafa Adai Madame Speaker,

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The original statements and bills will be delivered to your office today.

Thank you.

Respectfully,

Brianne LG Dunstan

Unisifan I Maga'hågan Guåhan Office of the Governor of Guam Office of Legal Counsel 513 West Marine Corps Drive Ricardo J. Bordallo Governor's Complex

Hagåtña, Guam 96910 Office: 671.473.1118

brianne.dunstan@guam.gov

-06- 15 7077

36GL-22-2141 36GL-22-2142 36GL-22-2143 36GL-22-2144

#### 3 attachments

Bill Nos. 242-36 (LS), 243-36 (LS), and 244-36 (LS) nka P.L. Nos. 36-100, 36-101, and 36-102 Respectively.pdf

Bill No. 300-36 (LS) nka P.L. 36-103.pdf

Bill No. 301-36 (LS) nka P.L. 36-104.pdf 1493K

COMMITTEE ON RULES **RECEIVED:** 

> June 15, 2022 4:48 P.M.

#### LOURDES A. LEON GUERRERO GOVERNOR



JOSHUA F. TENORIO LI. GOVERNOR

#### UFISINAN I MAGA'HÅGAN GUÅHAN OFFICE OF THE GOVERNOR OF GUAM

June 15, 2022

HONORABLE THERESE M. TERLAJE, Speaker

I Mina'trentai Sais Na Liheslaturan Guåhan
36th Guam Legislature
Guam Congress Building
163 Chalan Santo Papa
Hagåtña, Guam 96910

Re: <u>BILL NO. 242-36 (LS)</u> – AN ACT TO *ADD* A NEW ARTICLE 2 TO CHAPTER 40 OF TITLE 7, GUAM CODE ANNOTATED, AND A NEW § 30.400 TO CHAPTER 30 OF TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO TRANSFERRING OR RELEASING VICTIMS OF FAMILY VIOLENCE, SEXUAL ASSAULT, AND STALKING FROM SHARED WIRELESS PLANS

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BILL NO. 244-36 (LS) – AN ACT TO ADD A NEW CHAPTER 163 TO TITLE 8, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING A BILL OF RIGHTS FOR VICTIMS OF SEXUAL ASSAULT; AND TO CITE THIS ACT AS THE "SURVIVOR'S BILL OF RIGHTS ACT OF 2022"

Hafa Adai Madame Speaker,

Over time, as society grows to further understand the nature of domestic violence and criminal sexual conduct, and the dynamics between aggressors and victims involved in these crimes, it is imperative that the body of governing law likewise evolves. Bill Nos. 242-36, 243-36, and 244-36 are three such efforts, intended to provide victims of domestic and sexual violence access to greater legal protections and rights. Today, I sign these bills into law as Public Law Nos. 36-100, 36-101, and 36-102, respectively, and I thank Senator Mary Torres, the main sponsor of these bills, for her leadership on these important issues.

Bill No. 242-36, now known as *Public Law No. 36-100*, requires wireless telecommunications service providers to remove or release complaining witnesses from a shared or family wireless service contract upon submission of a written request, along with documented evidence of family violence, sexual assault or stalking in the form of a court order, a police report, or a declaration from certain care providers for the complaining witnesses. The request may be submitted by the complaining witness

To: Speaker Terlaje Page 2 of 2

Fr: Governor of Guam
Date: June 15, 2022

Re: Bill Nos. 242-36 (LS), 243-36 (LS), and 244-36 (LS)

themselves, their attorney, or their advocate. Once the request and documentation is provided, the wireless service provider must act within 48 hours to transfer or remove the complaining witness from the shared family plan without charge, penalty, or fee. The bill emphasizes that a conviction is not necessary to effectuate the release. The intent of Bill No. 242-36 is clear and laudable – often, in cases involving domestic violence, sexual assault or stalking, time is of the essence, and immediate steps must be taken to ensure the safety of the complaining witness, including preventing alleged perpetrators of these crimes from tracking or contacting the complaining witnesses, or worse, confronting them in a manner that endangers all parties involved. By ensuring the confidentiality of the complaining witnesses, they can seek the services and support they need when they are vulnerable, and feel empowered to leave abusive circumstances, without potentially exposing them, their children, and their network to further harm.

Bill No. 243-36, now known as *Public Law No. 36-101*, is a critical measure updating our laws to reflect, among other things, that individuals who are significantly impaired or intoxicated are mentally incapacitated within the meaning of Guam law, such that they cannot consent to a sexual act, regardless of whether such impairment or intoxication was voluntary or involuntary. For too long, perpetrators of sexual assault, in Guam and in similarly situated U.S. jurisdictions, have relied on the fact that their victims *voluntarily* consumed alcohol or other substances as a defense for sexual misconduct committed while these victims were clearly unable to consent. This loophole allowed predators to prey on victims they knew, or should have known, did not have the mental capacity to freely agree to engage in sexual acts. Closing this gap in our statute more accurately represents our community's understanding about the responsibilities we have to each other when we engage in conduct that involves our bodily agency, more fully protects our right to control our bodies, and restores to us the power to decide when and with whom we want to share our most intimate selves.

Bill No. 244-36, now known as *Public Law No. 36-102*, enacts the Survivor's Bill of Rights. This bill codifies the rights that victims of sexual assault shall have. It encapsulates key priorities to sexual assault survivors, including being treated with respect, dignity and compassion, and providing access to services and advocacy, including access to timely examinations, testing, protection, and support. It further requires publication of the Survivor's Bill of Rights in hospitals, police stations, and school campuses, ensuring that the necessary information is available and readily accessible to affected persons. This Bill will help raise awareness in our communities, that our island stands with survivors of sexual assault, that we support them, and that we are committed to helping them achieve justice, and, ultimately, peace.

Senseremente.

LOURDES A. LEON GUERRERO

Low Low During

Maga'hågan Guåhan Governor of Guam

Enclosure: Bill No. 242-36 (LS) nka P.L. No. 36-100

Bill No. 243-36 (LS) *nka P.L. No. 36-101* Bill No. 244-36 (LS) *nka P.L. No. 36-102* 

cc via email: Honorable Joshua F. Tenorio, Sigundo Maga'lahen Guahan

Compiler of Laws

## CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'HÂGAN GUÂHAN

This is to certify that Bill No. 242-36 (LS), "AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 40 OF TITLE 7, GUAM CODE ANNOTATED, AND A NEW § 30.400 TO CHAPTER 30 OF TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO TRANSFERRING OR RELEASING VICTIMS OF FAMILY VIOLENCE, SEXUAL ASSAULT, AND STALKING FROM SHARED WIRELESS PLANS," was on the 2<sup>nd</sup> day of June 2022, duly and regularly passed.

Therese M. Terlaje Speaker Attested: Legislative Secretary This Act was received by I Maga'hagan Guahan this \_\_\_\_\_ day of June\_\_\_\_ 2022, at 3 15 o'clock P .M. Assistant Staff Officer Maga'håga's Office APPROVED: Lourdes A. Leon Guerrero I Maga'hågan Guåhan Public Law No. 36-100

2022 - 16706 RCUD AT CENTRAL FILES JUN 3'22 PM3:15

Elaine Tajalle

Bill No. 242-36 (LS)

As amended by the Committee on Health, Land, Justice, and Culture; and further amended on the Floor.

Introduced by:

1

Mary Camacho Torres
Therese M. Terlaje
Tina Rose Muña Barnes
Amanda L. Shelton
James C. Moylan
Jose "Pedo" Terlaje
V. Anthony Ada
Frank Blas Jr.
Clynton E. Ridgell
Joe S. San Agustin
Christopher M. Dueñas
Telena Cruz Nelson
Joanne Brown
Sabina Flores Perez
Telo T. Taitague

AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 40 OF TITLE 7, GUAM CODE ANNOTATED, AND A NEW § 30.400 TO CHAPTER 30 OF TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO TRANSFERRING OR RELEASING VICTIMS OF FAMILY VIOLENCE, SEXUAL ASSAULT, AND STALKING FROM SHARED WIRELESS PLANS.

#### BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan finds
- 3 that victims of family violence, sexual assault, and stalking often lack viable options
- 4 when establishing a plan to leave an abuser due to barriers such as financial

1 insecurity and limited access to reliable communications tools to maintain essential

2 connections with family, social safety networks, employers, and support services.

3 Independence of a wireless phone plan may often aid these victims in formulating

4 and following through on a means of escape, especially in situations where the

abuser is the account manager or administrator of the cell phone plan, and as a result,

may view any calls and account activity of phones associated with the shared or

7 family plan.

I Liheslaturan Guåhan duly recognizes that a variety of options should be afforded to victims of family violence, sexual assault, and stalking when seeking to be released from a shared or family mobile phone plan; and the purpose of this Act is to assist victims by authorizing the courts to issue an order requiring wireless telecommunications service providers to transfer billing authority and all rights to the wireless numbers of a shared wireless plan to said victim, or remove or release the victim from a shared wireless plan and assign a substitute telephone number or numbers.

While seeking a court order to be released from a shared wireless plan is a viable option, *I Liheslaturan Guåhan* further recognizes that some victims of family violence, sexual assault, or stalking may not be willing or financially able to obtain a court order. Accordingly, another option for a victim is to submit an opt-out request to be released from a shared or family mobile phone plan, especially under limited time constraints; therefore, the purpose of this Act is to also assist victims of family violence, sexual assault, or stalking by providing them with options to be released from shared or family cellular phone plans.

Section 2. A new Article 2 is hereby *added* to Chapter 40 of Title 7, Guam Code Annotated, to read:

26 "ARTICLE 2

1	TRA	NSFER OR RELEASE OF VICTIMS FROM SHARED
2		WIRELESS PLANS
3	§ 40201.	Definitions.
4	§ 40202.	Conviction Not Required.
5	§ 40203.	Transfer or Release from Shared Wireless Plan.
6	§ 40201.	Definitions.
7	For purpose	es of this Article:
8	(a)	Family violence means any act or conduct described in 9 GCA,
9	Chapter 30,	§ 30.10(a);
10	(b)	Sexual assault means any act or conduct described in 9 GCA,
11	Chapter 25,	§§ 25.15, 25.20, 25.25, 25.30, and 25.35;
12	(c)	Stalking means any act or conduct described in 9 GCA, Chapter
13	19, § 19.70;	
14	(d)	Wireless telecommunications service shall have the same
15	meaning as	"commercial mobile radio service" as defined in 47 C.F.R. § 20.3;
16	(e)	Wireless telecommunications service provider means a provider
17	of wireless	telecommunications service.
18	§ 402 <b>02.</b>	Conviction Not Required.
19	Nothing in	§ 40201 of this Article shall be construed to require a criminal
20	conviction in orde	r for an act or conduct to constitute family violence, sexual assault,
21	or stalking.	
22	§ 40203.	Transfer or Release from Shared Wireless Plan.
23	(a) The c	court may issue an order requiring a wireless telecommunications
24	service provider,	without charge, penalty, or fee, to:
25	(1)	transfer the billing authority and all rights to the wireless
26	telenhone n	umber or numbers of a shared wireless plan to a victim of family

_ I	violence, sexual assault or stalking if the victim is not the account holder of
2	the shared wireless plan or to another person who shall serve as the account
3	holder, as requested by or on behalf of the victim with the victim's approval;
4	or
5	(2) remove or release the victim of family violence, sexual assault,
6	or stalking from a shared wireless plan and assign a substitute telephone
7	number or numbers.
8	(b) The order issued pursuant to Subsection (a) of this Section shall be a
9	separate order that is directed to the wireless telecommunications service provider.
10	The order shall list the name and billing telephone number of the account holder, the
11	name of the person to whom the telephone number or numbers will be transferred,
12	and each telephone number to be transferred.
13	(c) A cause of action shall not lie against any wireless telecommunications
14	service provider, its officers, employees, or agents for the actions taken that are
15	related to the transfer of the billing authority and rights to the wireless telephone
16	number or numbers in accordance with the terms of a court order issued pursuant to
17	this Section."
18	Section 3. A new § 30.400 is hereby added to Chapter 30, Title 9, Guam
19	Code Annotated, to read:
20	"§ 30.400. Release of Victims from Shared Wireless Plans.
21	(a) For purposes of this Section:
22	(1) Abuser means an individual who has committed or
23	allegedly committed an act or conduct described in Subsections
24	(a)(2),(3) and (4) of this Section;
25	(2) Family violence means any act or conduct described in 9
26	GCA § 30.10(a);

1	(3) Sexual assault means any act or conduct described in 9
2	GCA, Chapter 25, §§ 25.15, 25.20, 25.25, 25.30, and 25.35;
3	(4) Stalking means any act or conduct described in 9 GCA,
4	Chapter 19, § 19.70;
5	(5) Wireless telecommunications service shall have the same
6	meaning as "commercial mobile radio service" as defined in 47 C.F.R.
7	§ 20.3;
8	(6) Wireless telecommunications service provider means a
9	provider of wireless telecommunications service.
10	(b) Nothing in Subsection (a) of this Section shall be construed to
11	require a criminal conviction in order for an act or conduct to constitute family
12	violence, sexual assault, or stalking.
13	(c) All wireless telecommunications service providers shall remove
14	or release, without charge, penalty, or fee, any victim of family violence,
15	sexual assault, or stalking from a shared or family wireless service contract
16	involving the victim's abuser; provided, that the victim, or the victim's
17	attorney or advocate, submits the opt-out request in writing and with evidence
18	of family violence, sexual assault, or stalking as documented by any of the
19	following items:
20	(1) a valid police report documenting an instance or series of
21	instances of family violence, sexual assault, or stalking;
22	(2) a valid court order of protection; or
23	(3) a declaration under penalty of perjury from a licensed
24	medical or mental health care provider, an employee of a court acting
25	within the scope of their employment, a social worker, or an advocate

1	acting on behalf of an agency that assists victims of family violence,
2	sexual assault, stalking, or criminal sexual conduct.
3	(d) When an opt-out request is submitted to a wireless
4	telecommunications service provider pursuant to Subsection (c) of this
5	Section, the wireless telecommunications service provider shall, within forty-
6	eight (48) hours from the time the opt-out request is submitted to the wireless
7	telecommunications service provider:
8	(1) transfer the billing authority and all rights to the wireless
9	telephone number or numbers of a shared wireless plan to the person
10	who has been granted the release pursuant to Subsection (c) of this
11	Section, if such a transfer is requested by or on behalf of the victim with
12	the victim's approval; or
13	(2) remove or release the person who has been granted the
14	release pursuant to Subsection (c) of this Section from a shared wireless
15	plan and assign a substitute telephone number or numbers, without
16	charge, penalty, or fee.
17	(e) A wireless telecommunications service provider shall make
18	information about the options and process described in Subsections (c) and
19	(d) of this Section readily available to consumers:
20	(1) on its website and any mobile application of the provider;
21	(2) in physical stores; and
22	(3) in other forms of public-facing consumer communication.
23	(f) A wireless telecommunications service provider shall treat any
24	information submitted by a victim under Subsection (c) of this Section as

25

confidential.

1	(g) A cause of action shall not lie against any wireless
2	telecommunications service provider, its officers, employees, or agents for the
3	actions taken that are related to the transfer of the billing authority and rights
4	to the wireless telephone number or numbers in accordance with this Section."
5	Section 4. Effective Date. This Act shall be effective thirty (30) calendar
6	days after enactment.
7	Section 5. Severability. If any provision of this Act or its application to any

Section 5. Severability. If any provision of this Act or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall not affect other provisions or applications of this Act that can be given effect without the invalid provision or application, and to this end the provisions of this Act are severable.

## LOURDES A. LEON GUERRERO



JOSHUA F. TENORIO LT. GOVERNOR

# UFISINAN I MAGA'HÅGAN GUÅHAN OFFICE OF THE GOVERNOR OF GUAM

36GL-22-2140 Doc Type: to 36GL-22-2142

OFFICE OF THE SPEAKER THERESE M. TERLAJE

June 15, 2022

HONORABLE THERESE M. TERLAJE, Speaker

I Mina 'trentai Sais Na Liheslaturan Guahan
36th Guam Legislature
Guam Congress Building
163 Chalan Santo Papa
Hagatña, Guam 96910

15 2022 Time: 3:54pm Received: 4 Chill

Re: <u>BILL NO. 242-36 (LS)</u> – AN ACT TO *ADD* A NEW ARTICLE 2 TO CHAPTER 40 OF TITLE 7, GUAM CODE ANNOTATED, AND A NEW § 30.400 TO CHAPTER 30 OF TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO TRANSFERRING OR RELEASING VICTIMS OF FAMILY VIOLENCE, SEXUAL ASSAULT, AND STALKING FROM SHARED WIRELESS PLANS

BILL NO. 243-36 (LS) – AN ACT TO AMEND § 25.10(a), 25.15(a)(4)-(7), 25.20(a)(4)-(7), 25.25(a)(3), AND 25.30(a)(2) OF CHAPTER 25, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO DEFINING "CONSENT," REVISING THE LANGUAGE OF "MENTALLY DEFECTIVE" TO "MENTALLY IMPAIRED," AND EXPANDING THE DEFINITION OF "MENTAL INCAPACITATION" AND "PHYSICALLY HELPLESS"

BILL NO. 244-36 (LS) — AN ACT TO ADD A NEW CHAPTER 163 TO TITLE 8, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING A BILL OF RIGHTS FOR VICTIMS OF SEXUAL ASSAULT; AND TO CITE THIS ACT AS THE "SURVIVOR'S BILL OF RIGHTS ACT OF 2022"

Hafa Adai Madame Speaker,

Over time, as society grows to further understand the nature of domestic violence and criminal sexual conduct, and the dynamics between aggressors and victims involved in these crimes, it is imperative that the body of governing law likewise evolves. Bill Nos. 242-36, 243-36, and 244-36 are three such efforts, intended to provide victims of domestic and sexual violence access to greater legal protections and rights. Today, I sign these bills into law as Public Law Nos. 36-100, 36-101, and 36-102, respectively, and I thank Senator Mary Torres, the main sponsor of these bills, for her leadership on these important issues.

Bill No. 242-36, now known as *Public Law No. 36-100*, requires wireless telecommunications service providers to remove or release complaining witnesses from a shared or family wireless service contract upon submission of a written request, along with documented evidence of family violence, sexual assault or stalking in the form of a court order, a police report, or a declaration from certain care providers for the complaining witnesses. The request may be submitted by the complaining witness

To: Speaker Terlaje
Fr: Governor of Guam

Date: June 15, 2022

Re: Bill Nos. 242-36 (LS), 243-36 (LS), and 244-36 (LS)

themselves, their attorney, or their advocate. Once the request and documentation is provided, the wireless service provider must act within 48 hours to transfer or remove the complaining witness from the shared family plan without charge, penalty, or fee. The bill emphasizes that a conviction is not necessary to effectuate the release. The intent of Bill No. 242-36 is clear and laudable – often, in cases involving domestic violence, sexual assault or stalking, time is of the essence, and immediate steps must be taken to ensure the safety of the complaining witness, including preventing alleged perpetrators of these crimes from tracking or contacting the complaining witnesses, or worse, confronting them in a manner that endangers all parties involved. By ensuring the confidentiality of the complaining witnesses, they can seek the services and support they need when they are vulnerable, and feel empowered to leave abusive circumstances, without potentially exposing them, their children, and their network to further harm.

Bill No. 243-36, now known as *Public Law No. 36-101*, is a critical measure updating our laws to reflect, among other things, that individuals who are significantly impaired or intoxicated are mentally incapacitated within the meaning of Guam law, such that they cannot consent to a sexual act, regardless of whether such impairment or intoxication was voluntary or involuntary. For too long, perpetrators of sexual assault, in Guam and in similarly situated U.S. jurisdictions, have relied on the fact that their victims *voluntarily* consumed alcohol or other substances as a defense for sexual misconduct committed while these victims were clearly unable to consent. This loophole allowed predators to prey on victims they knew, or should have known, did not have the mental capacity to freely agree to engage in sexual acts. Closing this gap in our statute more accurately represents our community's understanding about the responsibilities we have to each other when we engage in conduct that involves our bodily agency, more fully protects our right to control our bodies, and restores to us the power to decide when and with whom we want to share our most intimate selves.

Bill No. 244-36, now known as *Public Law No. 36-102*, enacts the Survivor's Bill of Rights. This bill codifies the rights that victims of sexual assault shall have. It encapsulates key priorities to sexual assault survivors, including being treated with respect, dignity and compassion, and providing access to services and advocacy, including access to timely examinations, testing, protection, and support. It further requires publication of the Survivor's Bill of Rights in hospitals, police stations, and school campuses, ensuring that the necessary information is available and readily accessible to affected persons. This Bill will help raise awareness in our communities, that our island stands with survivors of sexual assault, that we support them, and that we are committed to helping them achieve justice, and, ultimately, peace.

Senseremente,

LOURDES A. LEON GUERRERO

Lou den Durino

Maga'hågan Guåhan Governor of Guam

Enclosure: Bill No. 242-36 (LS) nka P.L. No. 36-100

Bill No. 243-36 (LS) nka P.L. No. 36-101

Bill No. 244-36 (LS) nka P.L. No. 36-102

cc via email: Honorable Joshua F. Tenorio, Sigundo Maga'lahen Guahan

Compiler of Laws

RICARDO J. BORDALLO GOVERNOR'S COMPLEX 513 W. Marine Corps Drive Hagåtňa, Guam 96910 governor.guam.gov | (671) 472-8931

Doc. No. 36GL-22-2140.\*

COMMITTEE ON RULES RECEIVED:

June 15, 2022

5:07 P.M.

## CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'HÂGAN GUÂHAN

This is to certify that Bill No. 242-36 (LS), "AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 40 OF TITLE 7, GUAM CODE ANNOTATED, AND A NEW § 30.400 TO CHAPTER 30 OF TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO TRANSFERRING OR RELEASING VICTIMS OF FAMILY VIOLENCE, SEXUAL ASSAULT, AND STALKING FROM SHARED WIRELESS PLANS," was on the 2<sup>nd</sup> day of June 2022, duly and regularly passed.

Therese M. Terlaje Speaker Attested: Amanda Q. Shelton Legislative Secretary This Act was received by I Maga'hagan Guahan this 3rd day of June 2022, at 3.15 o'clock P.M. Assistant Staff Officer Maga'håga's Office APPROVED: Lourdes A. Leon Guerrero I Maga'hågan Guåhan Public Law No. 36-100

2022 - 16706 RCVD AT CENTRAL FILES JUN 3'22 PM3:15

Elaine Tajalle

Bill No. 242-36 (LS)

As amended by the Committee on Health, Land, Justice, and Culture; and further amended on the Floor.

Introduced by:

1

Mary Camacho Torres
Therese M. Terlaje
Tina Rose Muña Barnes
Amanda L. Shelton
James C. Moylan
Jose "Pedo" Terlaje
V. Anthony Ada
Frank Blas Jr.
Clynton E. Ridgell
Joe S. San Agustin
Christopher M. Dueñas
Telena Cruz Nelson
Joanne Brown
Sabina Flores Perez
Telo T. Taitague

AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 40 OF TITLE 7, GUAM CODE ANNOTATED, AND A NEW § 30.400 TO CHAPTER 30 OF TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO TRANSFERRING OR RELEASING VICTIMS OF FAMILY VIOLENCE, SEXUAL ASSAULT, AND STALKING FROM SHARED WIRELESS PLANS.

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- 3 that victims of family violence, sexual assault, and stalking often lack viable options
- 4 when establishing a plan to leave an abuser due to barriers such as financial

1 insecurity and limited access to reliable communications tools to maintain essential

2 connections with family, social safety networks, employers, and support services.

3 Independence of a wireless phone plan may often aid these victims in formulating

and following through on a means of escape, especially in situations where the

abuser is the account manager or administrator of the cell phone plan, and as a result,

may view any calls and account activity of phones associated with the shared or

7 family plan.

I Liheslaturan Guåhan duly recognizes that a variety of options should be afforded to victims of family violence, sexual assault, and stalking when seeking to be released from a shared or family mobile phone plan; and the purpose of this Act is to assist victims by authorizing the courts to issue an order requiring wireless telecommunications service providers to transfer billing authority and all rights to the wireless numbers of a shared wireless plan to said victim, or remove or release the victim from a shared wireless plan and assign a substitute telephone number or numbers.

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**Section 2.** A new Article 2 is hereby *added* to Chapter 40 of Title 7, Guam Code Annotated, to read:

- "ARTICLE 2

1	TRA	NSFER OR RELEASE OF VICTIMS FROM SHARED
2		WIRELESS PLANS
3	§ 40201.	Definitions.
4	§ 40202.	Conviction Not Required.
5	§ 40203.	Transfer or Release from Shared Wireless Plan.
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8	(a)	Family violence means any act or conduct described in 9 GCA,
9	Chapter 30,	§ 30.10(a);
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11	Chapter 25,	§§ 25.15, 25.20, 25.25, 25.30, and 25.35;
12	(c)	Stalking means any act or conduct described in 9 GCA, Chapter
13	19, § 19.70	
14	(d)	Wireless telecommunications service shall have the same
15	meaning as	"commercial mobile radio service" as defined in 47 C.F.R. § 20.3;
16	(e)	Wireless telecommunications service provider means a provider
17	of wireless	telecommunications service.
18	§ 40202.	Conviction Not Required.
19	Nothing in	§ 40201 of this Article shall be construed to require a criminal
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23	(a) The	court may issue an order requiring a wireless telecommunications
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25	(1)	transfer the billing authority and all rights to the wireless
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1	violence, sexual assault or stalking if the victim is not the account holder of
2	the shared wireless plan or to another person who shall serve as the account
3	holder, as requested by or on behalf of the victim with the victim's approval;
4	or
5	(2) remove or release the victim of family violence, sexual assault,
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7	number or numbers.
8	(b) The order issued pursuant to Subsection (a) of this Section shall be a
9	separate order that is directed to the wireless telecommunications service provider.
10	The order shall list the name and billing telephone number of the account holder, the
11	name of the person to whom the telephone number or numbers will be transferred,
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13	(c) A cause of action shall not lie against any wireless telecommunications
14	service provider, its officers, employees, or agents for the actions taken that are
15	related to the transfer of the billing authority and rights to the wireless telephone
16	number or numbers in accordance with the terms of a court order issued pursuant to
17	this Section."
18	Section 3. A new § 30.400 is hereby added to Chapter 30, Title 9, Guam
19	Code Annotated, to read:
20	"§ 30.400. Release of Victims from Shared Wireless Plans.
21	(a) For purposes of this Section:
22	(1) Abuser means an individual who has committed or
23	allegedly committed an act or conduct described in Subsections
24	(a)(2),(3) and (4) of this Section;
25	(2) Family violence means any act or conduct described in 9
26	GCA § 30.10(a);

1	(3) Sexual assault means any act or conduct described in 9
2	GCA, Chapter 25, §§ 25.15, 25.20, 25.25, 25.30, and 25.35;
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4	Chapter 19, § 19.70;
5	(5) Wireless telecommunications service shall have the same
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7	§ 20.3;
8	(6) Wireless telecommunications service provider means a
9	provider of wireless telecommunications service.
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15	sexual assault, or stalking from a shared or family wireless service contract
16	involving the victim's abuser; provided, that the victim, or the victim's
17	attorney or advocate, submits the opt-out request in writing and with evidence
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20	(1) a valid police report documenting an instance or series of
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22	(2) a valid court order of protection; or
23	(3) a declaration under penalty of perjury from a licensed
24	medical or mental health care provider, an employee of a court acting
25	within the scope of their employment, a social worker, or an advocate